

VILLAS METROPOLITAN DISTRICT

Financial Statements

Year Ended December 31, 2021

with

Independent Auditor's Report

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Board of Directors  
Villas Metropolitan District  
Douglas County, Colorado

## Independent Auditor's Report

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of Villas Metropolitan District (the "District"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Villas Metropolitan District as of December 31, 2021, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP), and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

Exercise professional judgment and maintain professional skepticism throughout the audit.

Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.

Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

## Other Matters

### Required Supplemental Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

### Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplemental information as listed in the table of contents is presented for the purposes of legal compliance and additional analysis and is not a required part of the basic financial statements. The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, such information is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Wipfli LLP*

Wipfli LLP  
Lakewood, Colorado

August 12, 2022

**Villas Metropolitan District**

BALANCE SHEET/STATEMENT OF NET POSITION  
GOVERNMENTAL FUNDS  
December 31, 2021

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total</u>	<u>Adjustments</u>	<u>Statement of Net Position</u>
<b>ASSETS</b>						
Cash and investments - restricted	\$ -	\$ 216,896	\$ -	\$ 216,896	\$ -	\$ 216,896
Receivable - County Treasurer	427	1,071	-	1,498	-	1,498
Property taxes receivable	79,562	199,756	-	279,318	-	279,318
Developer receivable	33,811	-	-	33,811	(33,811)	-
Prepaid expenses	3,091	3,000	-	6,091	-	6,091
Due from other funds	-	25,842	-	25,842	(25,842)	-
Capital assets not being depreciated	-	-	-	-	4,240,836	4,240,836
Total Assets	<u>\$ 116,891</u>	<u>\$ 446,565</u>	<u>\$ -</u>	<u>\$ 563,456</u>	<u>4,181,183</u>	<u>4,744,639</u>
<b>LIABILITIES</b>						
Accounts payable	\$ 11,487	\$ -	\$ -	\$ 11,487	-	11,487
Due to other funds	25,842	-	-	25,842	(25,842)	-
Accrued interest	-	-	-	-	213,692	213,692
Long-term liabilities:						
Due within one year	-	-	-	-	15,000	15,000
Due in more than one year	-	-	-	-	5,032,005	5,032,005
Total Liabilities	<u>37,329</u>	<u>-</u>	<u>-</u>	<u>37,329</u>	<u>5,234,855</u>	<u>5,272,184</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred property taxes	<u>79,562</u>	<u>199,756</u>	<u>-</u>	<u>279,318</u>	<u>-</u>	<u>279,318</u>
Total Deferred Inflows of Resources	<u>79,562</u>	<u>199,756</u>	<u>-</u>	<u>279,318</u>	<u>-</u>	<u>279,318</u>
<b>FUND BALANCES/NET POSITION</b>						
Fund Balances:						
Nonspendable:						
Prepays	3,091	3,000	-	6,091	(6,091)	-
Restricted:						
Emergencies	3,264	-	-	3,264	(3,264)	-
Debt service	-	243,809	-	243,809	(243,809)	-
Unassigned	<u>(6,355)</u>	<u>-</u>	<u>-</u>	<u>(6,355)</u>	<u>6,355</u>	<u>-</u>
Total Fund Balances	<u>-</u>	<u>246,809</u>	<u>-</u>	<u>246,809</u>	<u>(246,809)</u>	<u>-</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 116,891</u>	<u>\$ 446,565</u>	<u>\$ -</u>	<u>\$ 563,456</u>		
Net Position:						
Restricted for:						
Emergencies					3,264	3,264
Debt service					30,117	30,117
Unrestricted					<u>(959,374)</u>	<u>(959,374)</u>
Total Net Position					<u>\$ (806,863)</u>	<u>\$ (806,863)</u>

The notes to the financial statements are an integral part of these statements.

**Villas Metropolitan District**

STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES

GOVERNMENTAL FUNDS

For the Year Ended December 31, 2021

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total</u>	<u>Adjustments</u>	<u>Statement of Activities</u>
<b>EXPENDITURES</b>						
Accounting and audit	\$ 13,717	\$ -	\$ -	\$ 13,717	\$ -	\$ 13,717
Insurance	3,422	-	-	3,422	-	3,422
Legal	8,843	-	-	8,843	-	8,843
Management fees	11,631	-	-	11,631	-	11,631
Miscellaneous expenses	678	-	-	678	-	678
Trash removal	15,609	-	-	15,609	-	15,609
Landscaping	15,302	-	-	15,302	-	15,302
Snow removal	10,253	-	-	10,253	-	10,253
Utilities	4,001	-	-	4,001	-	4,001
Treasurer's fees	945	2,360	-	3,305	-	3,305
Bond interest expense	-	217,812	-	217,812	81,681	299,493
Trustee fees	-	3,000	-	3,000	-	3,000
Interest on developer advances	-	-	-	-	5,168	5,168
Total Expenditures	<u>84,401</u>	<u>223,172</u>	<u>-</u>	<u>307,573</u>	<u>86,849</u>	<u>394,422</u>
<b>GENERAL REVENUES</b>						
Property taxes	62,917	157,296	-	220,213	-	220,213
Specific ownership taxes	6,068	15,169	-	21,237	-	21,237
Interest and other income	2,507	17	-	2,524	-	2,524
Total General Revenues	<u>71,492</u>	<u>172,482</u>	<u>-</u>	<u>243,974</u>	<u>-</u>	<u>243,974</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>						
	(12,909)	(50,690)	-	(63,599)	(86,849)	(150,448)
<b>OTHER FINANCING SOURCES</b>						
Developer advances	12,909	-	-	12,909	(12,909)	-
Total Other Financing Sources	<u>12,909</u>	<u>-</u>	<u>-</u>	<u>12,909</u>	<u>(12,909)</u>	<u>-</u>
<b>NET CHANGES IN FUND BALANCES</b>						
	-	(50,690)	-	(50,690)	50,690	
<b>CHANGE IN NET POSITION</b>						
					(150,448)	(150,448)
<b>FUND BALANCES/NET POSITION:</b>						
BEGINNING OF YEAR	-	297,499	-	297,499	(953,914)	(656,415)
END OF YEAR	<u>\$ -</u>	<u>\$ 246,809</u>	<u>\$ -</u>	<u>\$ 246,809</u>	<u>\$ (1,053,672)</u>	<u>\$ (806,863)</u>

The notes to the financial statements are an integral part of these statements.

## Villas Metropolitan District

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2021

	Original & Final		Variance
	Budget	Actual	Favorable (Unfavorable)
<b>REVENUES</b>			
Property taxes	\$ 62,917	\$ 62,917	\$ -
Specific ownership taxes	5,033	6,068	1,035
Interest and other income	-	2,507	2,507
Total Revenues	67,950	71,492	3,542
<b>EXPENDITURES</b>			
Accounting and audit	8,500	13,717	(5,217)
Insurance	2,100	3,422	(1,322)
Legal	5,000	8,843	(3,843)
Management fees	10,000	11,631	(1,631)
Miscellaneous expenses	800	678	122
Trash removal	10,000	15,609	(5,609)
Landscaping	12,000	15,302	(3,302)
Snow removal	20,000	10,253	9,747
Utilities	10,000	4,001	5,999
Treasurer's fees	452	945	(493)
Contingency	1,108	-	1,108
Emergency reserve	2,066	-	2,066
Total Expenditures	82,026	84,401	(2,375)
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(14,076)	(12,909)	1,167
<b>OTHER FINANCING SOURCES</b>			
Developer advances	14,076	12,909	(1,167)
Total Other Financing Sources	14,076	12,909	(1,167)
<b>NET CHANGE IN FUND BALANCE</b>	-	-	-
<b>FUND BALANCE:</b>			
BEGINNING OF YEAR	-	-	-
END OF YEAR	\$ -	\$ -	\$ -

The notes to the financial statements are an integral part of these statements.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

### Note 1: Summary of Significant Accounting Policies

The accounting policies of the Villas Metropolitan District (“District”), located in Douglas County, Colorado, conform to the accounting principles generally accepted in the United States of America (“GAAP”) as applicable to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

#### Definition of Reporting Entity

The District was organized on November 15, 2016, as a quasi-municipal organization established under the State of Colorado Special District Act. The District operates pursuant to a service plan approved by Douglas County (the “County”) on August 23, 2016 (the “Service Plan”). The District was established for the purpose of providing public improvements and services for the benefit of all inhabitants and taxpayers of the District. The District’s primary source of revenue is property taxes. The District is governed by an elected Board of Directors.

As required by GAAP, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District follows the GASB pronouncements, which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB sets forth the financial accountability of a governmental organization’s elected governing body as the basic criterion for including a possible component governmental organization in a primary government’s legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization’s governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency. The pronouncements also require including a possible component unit if it would be misleading to exclude it.

The District is not financially accountable for any other organization. The District has no component units as defined by the GASB.

The District has no employees and all operations and administrative functions are contracted.

#### Basis of Presentation

The accompanying financial statements are presented per GASB Statement No. 34 - Special Purpose Governments.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

The government-wide financial statements (i.e. the governmental funds balance sheet/statement of net position and the governmental funds statement of revenues, expenditures, and changes in fund balances/statement of activities) report information on all of the governmental activities of the District. The statement of net position reports all financial and capital resources of the District. The difference between the (a) assets and deferred outflows of resources and the (b) liabilities and deferred inflows of resources of the District is reported as net position. The statement of activities demonstrates the degree to which expenditures/expenses of the governmental funds are supported by general revenues. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are collected.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The material sources of revenue subject to accrual are property taxes and interest. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation is paid.

The District reports the following major governmental funds:

General Fund - The General Fund is the general operating fund of the District. It is used to account for all financial resources not accounted for and reported in another fund.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

Capital Projects Fund – The Capital Projects Fund is used to account for all financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other assets.

### Budgetary Accounting

Budgets are adopted on a non-GAAP basis for the governmental funds. In accordance with the State Budget Law of Colorado, the District's Board of Directors holds public hearings in the fall of each year to approve the budget and appropriate the funds for the ensuing year. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated. The appropriation is at the total fund expenditures level and lapses at year end. The District amended its total appropriations in the Debt Service Fund from \$222,172 to \$225,000. Total expenditures in the General Fund exceeded the total appropriations, this may be a violation of State budget law.

### Assets, Liabilities and Net Position

#### Fair Value of Financial Instruments

The District's financial instruments include cash and investments, accounts receivable and accounts payable. The District estimates that the fair value of all financial instruments at December 31, 2021, does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

#### Deposits and Investments

The District's cash and investments are considered to be cash on hand and short-term investments with maturities of three months or less from the date of acquisition. Investments for the government are reported at fair value.

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a minimum number of bank accounts. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

### Estimates

The preparation of these financial statements in conformity with GAAP requires the District management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has no items that qualify for reporting in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. Deferred property taxes are deferred and recognized as an inflow of resources in the period that the amounts become available.

### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable using the straight-line method. Depreciation on property that will remain assets of the District is reported on the Statement of Activities as a current charge. Improvements that will be conveyed to other governmental entities are classified as construction in progress and are not depreciated. Land and certain landscaping improvements are not depreciated. The District recognized \$0 in depreciation expense in 2021.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

### Property Taxes

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April 30 or if in equal installments, at the taxpayers' election, in February and June. Delinquent taxpayers are notified in July or August and the sales of the resultant tax liens on delinquent properties are generally held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows in the year they are levied and measurable since they are not normally available nor are they budgeted as a resource until the subsequent year. The deferred property taxes are recorded as revenue in the subsequent year when they are available or collected.

### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

### Fund Equity

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications make the nature and extent of the constraints placed on a government's fund balance more transparent:

#### Nonspendable Fund Balance

Nonspendable fund balance includes amounts that cannot be spent because they are either not spendable in form (such as inventory or prepaids) or are legally or contractually required to be maintained intact. The nonspendable fund balance in the General Fund and the Debt Service Fund represents prepaid expenses.

#### Restricted Fund Balance

The restricted fund balance includes amounts restricted for a specific purpose by external parties such as grantors, bondholders, constitutional provisions or enabling legislation.

The restricted fund balance in the General Fund represents Emergency Reserves that have been provided as required by Article X, Section 20 of the Constitution of the State of Colorado. A total of \$3,264 of the General Fund balance has been reserved in compliance with this requirement.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

The restricted fund balance in the Debt Service Fund in the amount of \$243,809 is restricted for the payment of the debt service costs associated with the Series 2018A Bonds (see Note 4).

### Committed Fund Balance

Committed Fund Balance includes the portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by a formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

### Assigned Fund Balance

Assigned fund balance includes amounts the District intends to use for a specific purpose. Intent can be expressed by the District's Board of Directors or by an official or body to which the Board of Directors delegates the authority.

### Unassigned Fund Balance

Unassigned fund balance includes amounts that are available for any purpose. Positive amounts are reported only in the General Fund, all funds can report negative amounts.

### Net Position

Net Position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. The District can report three categories of net position, as follows:

Net investment in capital assets – consists of net capital assets, reduced by outstanding balances of any related debt obligations and deferred inflows of resources attributable to the acquisition, construction, or improvement of those assets and increased by balances of deferred outflows of resources related to those assets.

Restricted net position – net position is considered restricted if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws. Restricted net position is reduced by liabilities and deferred inflows of resources related to the restricted assets.

Unrestricted net position – consists of all other net position that does not meet the definition of the above two components and is available for general use by the District.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District will use the most restrictive net position first.

VILLAS METROPOLITAN DISTRICT

Notes to Financial Statements  
December 31, 2021

Note 2: Cash and Investments

As of December 31, 2021, cash is classified in the accompanying financial statements as follows:  
Statement of Net Position:

Cash and investments - restricted	\$ <u>216,896</u>
Total	\$ <u>216,896</u>

Cash and cash equivalents as of December 31, 2021, consist of the following:

Deposits with financial institutions	\$ 41,498
Federated US Treasury Cash Reserves	<u>175,698</u>
Total	\$ <u>216,896</u>

Deposits

Custodial Credit Risk

The Colorado Public Deposit Protection Act, ("PDPA") requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

The District follows state statutes for deposits. None of the District's deposits were exposed to custodial credit risk.

Investments

Credit Risk

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments. Colorado statutes specify the types of investments meeting defined rating and risk criteria in which local governments may invest. These investments include obligations of the United States and certain U.S. Government agency entities, certain money market funds, guaranteed investment contracts, and local government investment pools.

Custodial and Concentration of Credit Risk

None of the District's investments are subject to custodial or concentration of credit risk.

VILLAS METROPOLITAN DISTRICT

Notes to Financial Statements  
December 31, 2021

Interest Rate Risk

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors.

Investment Valuation

Certain investments are measured at fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investment is not required to be categorized within the fair value hierarchy. This investment's value is calculated using the net asset value method (NAV) per share.

As of December 31, 2021, the District had the following investment:

Federated US Treasury Cash Reserves

Federated US Treasury Cash Reserves is a money market fund which is rated AAAM with Standard and Poor's and invests exclusively in U.S. Treasury securities including repurchase agreements collateralized by U.S. Treasury securities. The average maturity of the underlying securities is 42 days. As of December 31, 2021, the District had \$175,698 invested in the fund through Zion Bank, the trustee.

Note 3: Capital Assets

An analysis of the changes in capital assets for the year ending December 31, 2021, follows:

<u>Governmental Type Activities:</u>	<u>Balance</u> <u>1/1/2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>12/31/2021</u>
<u>Capital assets not being depreciated:</u>				
Construction in progress	\$ 4,240,836	\$ -	\$ -	\$ 4,240,836
Total capital assets not being depreciated	<u>4,240,836</u>	<u>-</u>	<u>-</u>	<u>4,240,836</u>
Government type assets, net	<u>\$ 4,240,836</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,240,836</u>

Pursuant to the Service Plan, all public improvements are to be owned and maintained by the Town of Parker upon their completion and acceptance by the Town of Parker, except for parks and open space tracts, which may be owned and maintained by the District or by a homeowner's association.

VILLAS METROPOLITAN DISTRICT

Notes to Financial Statements  
December 31, 2021

Note 4: Long-Term Debt

A description of the long-term obligations as of December 31, 2021, is as follows:

\$4,250,000 Limited Tax (Convertible to Unlimited Tax) General Obligation Bonds, Series 2018A and \$690,000 Subordinate Limited Tax General Obligation Bonds, Series 2018B

On August 30, 2018, the District issued \$4,250,000 Limited Tax (Convertible to Unlimited Tax) General Obligation Bonds, Series 2018A (“Series 2018A Bonds”) and \$690,000 Subordinate Limited Tax General Obligation Bonds, Series 2018B (“Series 2018B Bonds”), for the purpose (a) paying a portion of the Project Costs (as defined herein); (b) funding the Reserve Fund to the Reserve Requirement; (c) funding a portion of interest to accrue on the Series 2018A Senior Bonds; and (d) paying other costs in connection with the issuance of the Bonds. The Series 2018A Bonds bear interest at the rate of 5.125%, payable semiannually on each June 1 and December 1, commencing on December 1, 2018. The Series 2018B Bonds bear interest at the rate of 7.750%, payable annually on December 15, commencing on December 15, 2018, to the extent that Subordinate Pledged Revenue is available. The Series 2018A Bonds are subject to a mandatory sinking fund redemption commencing on December 1, 2022 and are subject to redemption prior to maturity, at the option of the District, as a whole or in integral multiples of \$1,000, in any order of maturity and in whole or partial maturities, commencing on December 1, 2023, upon payment of par, accrued interest, and a redemption premium that ranges between 0% and 3%.

The Series 2018A Bonds are secured by the Senior Required Mill Levy, the portion of the Specific Ownership Tax which is collected as a result of the Senior Required Mill Levy, and any other legally available moneys as determined by the District. The Series 2018A Bonds are also secured by the Senior Reserve Fund. The Series 2018B Bonds are secured by the Subordinate Required Mill Levy, the portion of the Specific Ownership Tax which is collected as a result of the Subordinate Required Mill Levy, the amount in the Senior Surplus Fund after the termination of such fund pursuant to the terms of the Senior Indenture, and any other legally available moneys as determined by the District.

The 2018B Bonds are “cash flow” bonds meaning that no regularly scheduled principal payments are due prior to the maturity date, and interest not paid will accrue and compound until there is sufficient Subordinate Pledged Revenue for payment. In the event any amounts due and owing on the 2018B Bonds remain outstanding on December 15, 2058, such amounts shall be deemed discharged and shall no longer be due and outstanding.

VILLAS METROPOLITAN DISTRICT

Notes to Financial Statements  
December 31, 2021

The following is an analysis of changes in long-term debt for the year ending December 31, 2021:

	Balance 1/1/2021	Additions	Deletions	Balance 12/31/2021	Current Portion
<b>General Obligation Debt</b>					
Series 2018A	\$4,250,000	\$ -	\$ -	\$ 4,250,000	\$ 15,000
Series 2018B	690,000	-	-	690,000	-
<b>Other</b>					
Developer advance	57,492	28,398	-	85,890	-
Developer advance interest	9,762	5,168	-	14,930	-
Total	<u>5,007,254</u>	<u>33,566</u>	<u>-</u>	<u>5,040,820</u>	<u>15,000</u>
Premium on bonds	6,348	-	163	6,185	-
Total	<u>\$5,013,602</u>	<u>\$ 33,566</u>	<u>\$ 163</u>	<u>\$ 5,047,005</u>	<u>\$ 15,000</u>

The following is a summary of the annual long-term debt principal and interest requirements for the Series 2018A Bonds.

	Principal	Interest	Total
2022	\$ 15,000	\$ 217,813	\$ 232,813
2023	50,000	217,044	267,044
2024	60,000	214,481	274,481
2025	60,000	211,406	271,406
2026	70,000	208,331	278,331
2027-2031	435,000	982,463	1,417,463
2032-2036	650,000	849,981	1,499,981
2037-2041	905,000	659,331	1,564,331
2042-2046	1,265,000	391,806	1,656,806
2047-2048	740,000	60,475	800,475
	<u>\$ 4,250,000</u>	<u>\$ 4,013,131</u>	<u>\$8,263,131</u>

Because of the uncertainty of the timing of the principal and interest payment on the Series 2018B Bonds, no schedule of principal and interest payments is presented.

Debt Authorization

A majority of the qualified electors of the District authorized the issuance of indebtedness in the amount not to exceed \$42,000,000. Pursuant to the Service Plan, the District is permitted to issue bond indebtedness of up to \$6,000,000. As of December 31, 2021, the District had \$1,060,000 remaining authority under the Service Plan.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

### Note 5: Other Agreements

#### Advance and Reimbursement Agreement

The District has entered into an Advance and Reimbursement Agreement with a partner in the Developer, Cardel Homes US Limited Partnership (the “Company”) effective as of March 7, 2017 (the “Advance and Reimbursement Agreement”). Pursuant to the Advance and Reimbursement Agreement, the Company agreed to construct and complete certain public improvements described in the Service Plan and transfer such improvements to the District, the County or the Water District for public use or, in the alternative, the Company has agreed to advance the District funds necessary to construct and complete the public improvements described in the Service Plan.

The Advance and Reimbursement Agreement requires that all public improvements be constructed, installed and completed in conformance with all duly approved designs, plans and specifications and requirements, standards and specifications of the District, the County or the Water District, as applicable. The Advance and Reimbursement Agreement further requires that the Company transfer the public improvements to the District, the County or the Water District upon completion and acceptance of the public improvements by the District, the County or the Water District, as applicable. The Advance and Reimbursement Agreement requires that as a precondition to the conveyance, dedication or other transfer of any public improvements to the District, the County or the Water District for ownership, maintenance, and repair, the Company shall provide the District, the County or the Water District, as applicable with a guarantee, to secure performance of warranty obligations against defects in materials, workmanship, construction and installation of the facilities or improvements, all for a two year period from acceptance of the public improvements.

The amount of Reimbursable Costs incurred under the Advance and Reimbursement Agreement shall not exceed \$4,242,550. Subject to the availability of funds budgeted and appropriated for payment under the Advance and Reimbursement Agreement, the Advance and Reimbursement Agreement requires the District to pay the Company \$4,242,550 on December 31, 2020 subject to the District being satisfied that the Company has expended actual capital costs of at least a like amount. On December 31, 2020 the District has reimbursed the Company of \$4,240,836 for actual costs expended.

The term of the of the Advance and Reimbursement Agreement shall expire on the date all Reimbursable Costs of the public improvements and any interest thereon have been paid to the Company or its assignee or December 31, 2056 whichever date occurs first. The Advance and Reimbursement Agreement further states that the payment obligations under the Advance and Reimbursement Agreement are subject to annual appropriation by the Board in the exercise of the Board’s sole discretion.

# VILLAS METROPOLITAN DISTRICT

## Notes to Financial Statements December 31, 2021

### Note 6: Tax, Spending and Debt Limitations

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer Bill of Rights (“TABOR”), contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year’s Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District’s management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

On November 8, 2016, a majority of the District’s electors authorized the District to collect and spend or retain in a reserve all currently levied taxes and fees of the District without regard to any limitations under Article X, Section 20 of the Colorado Constitution.

### Note 7: Risk Management

Except as provided in the Colorado Governmental Immunity Act, 24-10-101, et seq., CRS, the District may be exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors or omissions; injuries to agents; and natural disasters. The District has elected to participate in the Colorado Special Districts Property and Liability Pool (“Pool”) which is an organization created by intergovernmental agreement to provide common liability and casualty insurance coverage to its members at a cost that is considered economically appropriate. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for auto, public officials’ liability, and property and general liability coverage. In the event aggregated losses incurred by the Pool exceed its amounts recoverable from reinsurance contracts and its accumulated reserves, the District may be called upon to make additional contributions to the Pool on the basis proportionate to other members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

VILLAS METROPOLITAN DISTRICT

Notes to Financial Statements  
December 31, 2021

Note 8: Related Party

One the Board of Directors is an employee, owner or are otherwise associated with the Company and may have conflicts of interest in dealing with the District. Management believes that all potential conflicts, if any, have been disclosed to the Board.

Note 9: Reconciliation of Government-Wide Financial Statements and Fund Financial Statements

The Government Funds Balance Sheet/Statement of Net Position includes an adjustments column. The adjustments have the following elements:

- 1) Capital improvements used in government activities are not financial resources and, therefore are not reported in the funds; and,
- 2) long-term liabilities such as bonds payable, developer advances payable, bond premium and accrued interest on bonds and developer advances are not due and payable in the current period and, therefore, are not in the funds.

The Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities includes an adjustments column. The adjustments have the following elements:

- 1) Governmental funds report capital outlays as expenditures; however, in the statement of activities, the costs of those assets are held as construction in progress pending transfer to other governmental entities or depreciated over their useful lives;
- 2) governmental funds report interest expense on the modified accrual basis; however, interest expense is reported on the full accrual method in the statement of activities; and,
- 3) governmental funds report developer advances and/or bond proceeds as revenue and report interest as expenditures; however, these are reported as changes to long-term liabilities on the government-wide financial statements.

SUPPLEMENTAL INFORMATION

## Villas Metropolitan District

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - DEBT SERVICE FUND

For the Year Ended December 31, 2021

	<u>Original</u> <u>Budget</u>	<u>Final</u> <u>Budget</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
<b>REVENUES</b>				
Property taxes	\$ 157,296	\$ 157,296	\$ 157,296	\$ -
Specific ownership taxes	12,584	12,584	15,169	2,585
Interest and other income	<u>3,000</u>	<u>3,000</u>	<u>17</u>	<u>(2,983)</u>
Total Revenues	<u>172,880</u>	<u>172,880</u>	<u>172,482</u>	<u>(398)</u>
<b>EXPENDITURES</b>				
Bond interest expense	217,813	217,813	217,812	1
Trustee fees	2,000	4,828	3,000	1,828
Treasurer's fees	<u>2,359</u>	<u>2,359</u>	<u>2,360</u>	<u>(1)</u>
Total Expenditures	<u>222,172</u>	<u>225,000</u>	<u>223,172</u>	<u>1,828</u>
<b>NET CHANGE IN FUND BALANCE</b>	(49,292)	(52,120)	(50,690)	1,430
<b>FUND BALANCE:</b>				
BEGINNING OF YEAR	<u>296,490</u>	<u>296,491</u>	<u>297,499</u>	<u>1,008</u>
END OF YEAR	<u>\$ 247,198</u>	<u>\$ 244,371</u>	<u>\$ 246,809</u>	<u>\$ 2,438</u>

The notes to the financial statements are an integral part of these statements.

## Villas Metropolitan District

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CAPITAL PROJECTS FUND

For the Year Ended December 31, 2021

	Original & Final <u>Budget</u>	<u>Actual</u>	Variance Favorable <u>(Unfavorable)</u>
<b>REVENUES</b>			
Interest and other income	\$ -	\$ -	\$ -
Total Revenues	-	-	-
<b>EXPENDITURES</b>			
Capital improvements	4,415	-	4,415
Total Expenditures	4,415	-	4,415
NET CHANGE IN FUND BALANCE	(4,415)	-	4,415
<b>FUND BALANCE:</b>			
BEGINNING OF YEAR	4,415	-	(4,415)
END OF YEAR	\$ -	\$ -	\$ -

The notes to the financial statements are an integral part of these statements.

## Villas Metropolitan District

### SUMMARY OF ASSESSED VALUATION, MILL LEVY AND PROPERTY TAXES COLLECTED

December 31, 2021

<b>Assessed Valuation Collection Year Ended <u>December 31,</u></b>	<b>Prior Year Assessed Valuation for Current Year Property <u>Tax Levy</u></b>	<b>Mills Levied</b>		<b>Total Property Tax</b>		<b>Percent Collected to Levied</b>
		<b><u>Fund</u></b>	<b><u>Debt Service</u></b>	<b><u>Levied</u></b>	<b><u>Collected</u></b>	
2018	\$ 538,340	20.000	50.000	\$ 37,684	\$ 37,684	100.00%
2019	\$ 1,492,790	20.167	50.418	\$ 105,369	\$ 105,369	100.00%
2020	\$ 2,339,860	21.380	53.451	\$ 175,094	\$ 175,094	100.00%
2021	\$ 2,942,800	21.380	53.451	\$ 220,213	\$ 220,213	100.00%
Estimated for year ending December 31, 2022	\$ 3,721,310	21.380	53.679	\$ 279,318		

**NOTE**

Property taxes collected in any one year include collection of delinquent property taxes levied and/or abatements or valuations in prior years. Information received from the County Treasurer does not permit identification of specific year assessment.